



State Aid to Localities

Summary

Over one-third of the Commonwealth's operating budget (all funds) either goes directly to localities for locally operated programs or is spent by the state on behalf of localities for specific programs. The majority of the money sent to localities goes to operate public schools. The Commonwealth also directly shares with local governments the revenues from certain sources, such as recordation taxes and profits earned from the sale of wine and other alcoholic beverages. The state also shares a portion of its revenue with localities that have police departments.

In addition to funds for public schools, the state gives localities money to construct and maintain secondary roads, and to pay the salaries of local elected officials, such as treasurers, commissioners of the revenue, commonwealth's attorneys, sheriffs, and clerks of the courts and their office staff. Local sheriffs' offices and jails receive the largest share of the state's support for these Constitutional officers. The state funds local departments of social services, local health departments, community-operated juvenile corrections programs, and local programs for individuals with mental illness, mental retardation, or substance abuse problems.

The state also funds a wide range of other local activities and services. These include, but are not limited to, local libraries, improvements to local airports, parks and recreation programs, local emergency services teams, and solid waste and wastewater treatment plants.

In general, "state aid to localities" is defined as:

- ▶ any payment made directly to a local government or school division,
- ▶ any payment made on behalf of a local government or school division, or
- ▶ any payment made to an organization or group that provides a direct benefit to a local government or its residents, such as a public library, planning district commission, or a Community Services Board.

Based on this definition, state aid programs and activities are classified so they can be monitored through the state's financial systems and reported to the General Assembly and taxpayers.

The tables that follow summarize recommended aid to localities for 2002 and the 2002-2004 biennium in several ways:

► **Aid to localities by agency**

Table 1, beginning on page E-3, summarizes the proposed funding paid by each state agency to localities and includes a total for each secretarial area. The amounts contained in the table present the Governor's total recommended funding in his proposed amendments to the 2000-02 biennial budget and in his Executive Budget for the 2002-2004 biennium. The figures represent all funds, amounts from the general fund as well as nongeneral funds. Agencies appear in the same order as in the Budget Bill. See the note to this table on page E-4.

► **Aid to local school divisions**

Table 2, beginning on page E-5, identifies the estimated funding distribution for each local school division for the state's share of programs in elementary and secondary education in the Governor's proposed amendments to the 2000-02 biennial budget and in his Executive Budget for the 2002-2004 biennium. See the notes to this table on page E-8.

Table 1: Recommended aid to localities by state agency

	<i>Recommended Fiscal Year 2002</i>	<i>Recommended Fiscal Year 2003</i>	<i>Recommended Fiscal Year 2004</i>
OFFICE OF ADMINISTRATION			
Compensation Board	\$540,898,192	\$500,951,659	\$540,784,539
State Board of Elections	\$6,069,747	\$6,439,267	\$6,439,267
Virginia Public Broadcasting Board	\$11,398,916	\$7,882,568	\$7,882,568
Total for Office of Administration	\$558,366,855	\$515,510,183	\$555,343,063
OFFICE OF COMMERCE AND TRADE			
Department of Agriculture and Consumer Services	\$1,985,621	\$2,026,338	\$2,026,338
Department of Business Assistance	\$1,100,000	\$885,000	\$885,000
Department of Forestry	\$300,000	\$300,000	\$300,000
Department of Housing and Community Development	\$76,896,714	\$69,752,504	\$69,752,504
Virginia Economic Development Partnership	\$400,000	0	0
Virginia Employment Commission	\$42,560,000	\$42,442,183	\$42,442,183
Total for Office of Commerce and Trade	\$123,242,335	\$115,406,025	\$115,406,025
OFFICE OF EDUCATION			
Commission for the Arts	\$4,911,457	\$4,977,715	\$4,979,179
Department of Education and Direct Aid to Education	\$4,421,013,782	\$4,602,462,597	\$4,674,045,502
The Library Of Virginia	\$21,890,201	\$16,868,815	\$16,868,815
Virginia Commonwealth University	0	\$25,436,086	\$25,436,086
Total for Office of Education	\$4,447,815,440	\$4,649,745,213	\$4,721,329,582
OFFICE OF FINANCE			
Department of Accounts	\$72,030,000	\$64,604,977	\$64,038,310
Treasury Board	\$10,426,097	\$12,477,826	\$12,477,296
Total for Office of Finance	\$82,456,097	\$77,082,803	\$76,515,606
OFFICE OF HEALTH AND HUMAN RESOURCES			
Comprehensive Service for At-Risk Youth and Families	\$170,704,785	\$165,123,270	\$173,259,512
Department for the Aging	\$33,357,893	\$38,581,155	\$38,581,155
Department of Health	\$363,336,068	\$351,190,893	\$351,275,893
Department of Mental Health, Mental Retardation and Substance Abuse Services	\$242,119,540	\$260,234,665	\$260,234,665
Department of Social Services	\$577,230,068	\$643,652,239	\$656,994,753
Virginia Board for People with Disabilities	\$1,215,258	\$1,215,258	\$1,215,258
Virginia Department for the Blind and Vision Impaired	\$509,328	\$509,328	\$509,328
Total for Office of Health and Human Resources	\$1,387,382,948	\$1,460,506,808	\$1,482,070,564

	<i>Recommended Fiscal Year 2002</i>	<i>Recommended Fiscal Year 2003</i>	<i>Recommended Fiscal Year 2004</i>
OFFICE OF NATURAL RESOURCES			
Department of Conservation and Recreation	\$22,813,453	\$17,742,422	\$15,976,422
Chesapeake Bay Local Assistance Department	\$1,040,462	\$1,040,462	\$1,040,462
Department of Historic Resources	\$59,690	\$62,950	\$62,950
Department of Environmental Quality	\$38,760,621	\$34,918,415	\$34,918,415
Total for Office of Natural Resources	\$62,674,226	\$53,764,249	\$51,998,249
OFFICE OF PUBLIC SAFETY			
Department of Corrections	\$2,667,472	\$1,871,022	\$1,842,596
Department of Criminal Justice Services	\$257,772,263	\$260,854,542	\$270,475,784
Department of Emergency Management	\$1,841,481	\$2,111,527	\$2,111,527
Department of Fire Programs	\$10,431,175	\$10,431,175	\$10,431,175
Department of Juvenile Justice	\$66,091,594	\$68,373,818	\$73,529,126
Total for Office of Public Safety	\$338,803,985	\$343,642,084	\$358,390,208
OFFICE OF TECHNOLOGY			
Department of Technology Planning	\$300,000	\$45,900,000	\$31,100,000
Total for Office of Technology	\$300,000	\$45,900,000	\$31,100,000
OFFICE OF TRANSPORTATION			
Department of Motor Vehicles	\$35,800,000	\$45,300,000	\$45,300,000
Virginia Port Authority	\$800,000	\$800,000	\$800,000
Department of Transportation	\$1,009,602,300	\$1,014,124,100	\$1,067,694,800
Department of Rail and Public Transportation	\$128,953,115	\$143,073,166	\$148,709,266
Department of Aviation	\$19,100,765	\$19,582,965	\$20,478,765
Total for Office of Transportation	\$1,194,256,180	\$1,222,880,231	\$1,282,982,831
CENTRAL APPROPRIATIONS			
Central Appropriations	\$809,445,981	\$819,244,356	\$966,738,254
Total	\$809,445,981	\$819,244,356	\$966,738,254
INDEPENDENT AGENCIES			
State Corporation Commission	\$380,000	\$530,000	\$530,000
Total	\$380,000	\$530,000	\$530,000
GRAND TOTAL	\$9,005,124,047	\$9,304,211,952	\$9,642,404,382

Note to Table 1:

- ▶ Amounts are in whole dollars, and include total recommended funding for each fiscal year. The figures represent all funds, amounts from the general fund as well as nongeneral funds. Agencies appear in the same order as in the Budget Bill. Figures for 2002 do not reflect reduction actions taken as a result of Executive Order 74 (2001). Figures do not include payments in lieu of taxes.

Table 2: Recommended aid to local school divisions

	<i>Estimated Distribution Fiscal Year 2002</i>	<i>Estimated Distribution Fiscal Year 2003</i>	<i>Estimated Distribution Fiscal Year 2004</i>
Counties:			
Accomack	24,239,659	25,105,074	25,190,702
Albemarle	31,392,126	32,642,425	33,359,614
Alleghany	9,449,085	12,900,344	12,835,386
Amelia	7,200,624	7,235,226	7,248,282
Amherst	18,734,302	19,823,548	19,923,474
Appomattox	10,003,500	10,525,180	10,606,839
Arlington	35,587,654	36,341,002	37,433,974
Augusta	39,860,868	42,014,964	42,458,592
Bath	1,700,769	1,523,156	1,532,855
Bedford	33,267,152	34,473,436	35,158,984
Bland	4,726,544	4,591,377	4,578,398
Botetourt	17,477,689	17,721,069	17,785,549
Brunswick	12,098,346	12,202,025	12,090,932
Buchanan	19,254,658	19,031,795	18,327,525
Buckingham	11,095,037	11,474,384	11,571,763
Campbell	33,824,544	35,940,818	36,504,648
Caroline	15,278,581	15,127,021	15,148,812
Carroll	17,545,155	17,606,216	17,790,819
Charles City	4,254,427	3,833,745	3,810,830
Charlotte	10,842,149	11,297,098	11,368,183
Chesterfield	170,361,553	184,082,318	188,172,873
Clarke	6,310,187	6,328,589	6,529,907
Craig	3,316,300	3,136,970	3,150,083
Culpeper	21,031,261	21,859,098	22,423,281
Cumberland	6,075,802	6,370,363	6,524,010
Dickenson	12,815,375	12,605,272	12,358,508
Dinwiddie	17,718,180	18,435,537	18,664,620
Essex	6,192,928	6,496,310	6,519,716
Fairfax	329,831,730	314,830,718	325,700,000
Fauquier	24,321,148	26,332,733	26,887,105
Floyd	8,432,338	8,703,342	8,920,096
Fluvanna	12,066,127	12,457,403	13,032,531
Franklin	25,996,917	27,121,417	27,476,470
Frederick	36,831,295	39,750,447	40,649,960
Giles	10,413,844	10,633,544	10,703,956
Gloucester	25,143,496	26,002,490	25,910,616
Goochland	4,069,985	3,859,146	3,955,698

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	<i>Estimated Distribution Fiscal Year 2002</i>	<i>Estimated Distribution Fiscal Year 2003</i>	<i>Estimated Distribution Fiscal Year 2004</i>
Grayson	10,968,679	11,423,191	11,532,844
Greene	11,938,675	11,986,917	12,150,370
Greensville	8,338,957	8,535,266	8,589,609
Halifax	28,944,609	30,556,710	30,533,769
Hanover	49,735,345	53,325,370	55,201,501
Henrico	125,253,710	135,248,475	139,287,348
Henry	36,814,994	38,091,464	38,029,201
Highland	1,511,307	1,107,697	1,083,612
Isle of Wight	18,899,559	19,369,500	19,619,589
James City	18,647,439	18,908,146	19,151,892
King George	11,818,661	11,760,280	11,938,859
King Queen	4,481,138	4,740,629	4,791,649
King William	7,565,440	7,924,558	8,050,759
Lancaster	3,919,313	3,860,651	3,868,920
Lee	21,176,351	21,256,011	21,047,437
Loudoun	75,882,505	80,249,482	87,167,575
Louisa	10,161,090	11,369,392	11,634,584
Lunenburg	8,910,424	9,111,342	9,078,997
Madison	7,065,339	7,490,089	7,563,733
Mathews	4,603,101	4,715,128	4,813,758
Mecklenburg	20,914,999	20,988,587	20,919,531
Middlesex	4,347,255	4,407,206	4,417,477
Montgomery	35,096,507	36,466,607	36,943,111
Nelson	7,051,491	7,323,210	7,418,845
New Kent	8,398,067	8,862,502	8,989,247
Northampton	9,773,814	10,049,309	10,042,894
Northumberland	4,315,615	4,262,295	4,254,590
Nottoway	12,190,857	12,209,618	12,257,836
Orange	14,546,995	14,861,998	15,222,886
Page	14,806,427	15,401,597	15,511,294
Patrick	11,523,202	11,812,651	11,659,803
Pittsylvania	38,936,084	40,602,206	40,742,326
Powhatan	12,933,966	13,629,728	14,221,027
Prince Edward	11,582,680	12,137,248	12,226,425
Prince George	23,781,060	25,479,950	25,865,946
Prince William	205,313,318	224,328,505	235,241,637
Pulaski	20,499,103	20,789,497	20,948,863
Rappahannock	2,763,264	2,573,414	2,620,085
Richmond	5,101,996	4,962,518	4,937,534
Roanoke	47,562,006	50,073,860	50,812,411

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	<i>Estimated Distribution Fiscal Year 2002</i>	<i>Estimated Distribution Fiscal Year 2003</i>	<i>Estimated Distribution Fiscal Year 2004</i>
Rockbridge	10,930,088	10,810,770	10,844,706
Rockingham	39,534,400	41,757,820	42,424,910
Russell	19,303,941	19,608,846	19,490,518
Scott	18,561,340	18,089,822	18,080,257
Shenandoah	20,459,760	21,389,062	21,547,345
Smyth	23,487,103	24,605,643	24,664,746
Southampton	12,275,963	13,615,603	13,585,733
Spotsylvania	70,570,919	79,059,084	83,606,577
Stafford	77,124,387	85,664,896	90,512,968
Surry	2,524,922	2,362,773	2,391,010
Sussex	6,863,511	6,732,359	6,707,526
Tazewell	30,268,806	31,957,826	31,562,770
Warren	17,288,501	18,899,608	19,382,082
Washington	27,589,839	28,630,662	28,589,531
Westmoreland	7,841,537	7,930,835	7,860,467
Wise	31,541,264	32,384,489	32,008,493
Wythe	17,599,756	18,438,902	18,566,207
York	39,510,502	42,481,585	43,424,714
Cities:			
Alexandria	22,145,870	22,411,822	23,172,132
Bristol	9,995,022	10,268,579	10,316,875
Buena Vista	5,343,180	5,453,039	5,503,412
Charlottesville	16,380,724	15,599,469	15,787,456
Clifton Forge	3,335,860	0	0
Colonial Heights	8,528,437	8,776,718	8,933,546
Covington	4,215,004	4,146,016	4,206,146
Danville	31,681,965	32,839,152	32,735,791
Falls Church	3,305,874	3,180,367	3,299,597
Fredericksburg	6,007,158	5,978,157	6,002,001
Galax	5,061,253	5,029,137	5,087,613
Hampton	95,178,889	102,790,060	103,219,478
Harrisonburg	11,504,057	12,573,684	12,925,052
Hopewell	17,263,220	18,406,367	18,401,699
Lynchburg	35,531,922	36,751,632	36,751,535
Martinsville	11,089,644	11,676,456	11,634,179
Newport News	130,101,037	139,638,020	140,611,954
Norfolk	159,595,768	167,765,499	167,874,749
Norton	3,111,024	3,125,329	3,118,337
Petersburg	30,027,181	29,381,145	29,078,916

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	<i>Estimated Distribution Fiscal Year 2002</i>	<i>Estimated Distribution Fiscal Year 2003</i>	<i>Estimated Distribution Fiscal Year 2004</i>
Portsmouth	79,444,428	81,498,731	80,625,645
Radford	6,193,692	6,060,410	6,027,859
Richmond City	101,331,742	107,312,972	107,240,222
Roanoke City	52,781,769	55,645,781	56,162,137
Staunton	11,941,962	13,038,774	13,053,796
Suffolk	49,277,578	52,731,679	54,274,012
Virginia Beach	271,670,795	284,500,479	285,887,422
Waynesboro	10,412,950	10,841,203	10,891,667
Williamsburg	2,644,926	2,514,059	2,614,999
Winchester	10,520,575	11,185,696	11,364,898
Fairfax City	4,697,469	4,625,084	4,796,457
Franklin City	6,858,015	6,481,448	6,263,176
Chesapeake City	140,417,899	152,561,535	156,153,649
Towns:			
Lexington	2,380,715	2,136,293	2,171,349
Emporia	4,583,394	4,896,577	4,865,707
Salem	12,791,709	13,533,331	13,756,769
Bedford City	3,752,827	3,642,270	3,797,103
Poquoson	8,443,036	8,982,629	9,058,777
Manassas City	22,675,696	23,944,609	24,544,283
Manassas Park	9,619,856	9,922,058	10,511,835
Colonial Beach	2,712,451	2,597,622	2,569,030
West Point	3,669,719	3,655,707	3,689,746
Grand Total	\$3,958,339,510	\$4,140,112,259	\$4,206,926,931

Notes to Table 2:

- ▶ Fiscal years 2002, 2003, and 2004 include estimated funding for Standards of Quality, incentive-based, and categorical education programs. The estimated funding does not include any federal funds.
- ▶ These amounts are estimates only. Final payments will vary and are subject to submitted reimbursements, changes to the formula-driven accounts, and to the availability of appropriation.