

Independent Agencies



The five independent agencies in the Commonwealth do not report through any of the three branches of state government. They are, however, state agencies and receive their spending authority through the Appropriation Act.

The responsibilities of independent agencies include: protecting the interest of consumers by regulating various businesses; operating the state lottery; administering the Virginia Workers' Compensation Act and the Crime Victims Compensation Program; administering the statewide public employee retirement system; generating revenue through the responsible sale and regulation of alcoholic beverages; administer Virginia' medical marijuana laws; and offering tax advantaged college savings programs to make college education more affordable.

Independent Agencies Includes:

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[Opioid Abatement Authority](#)

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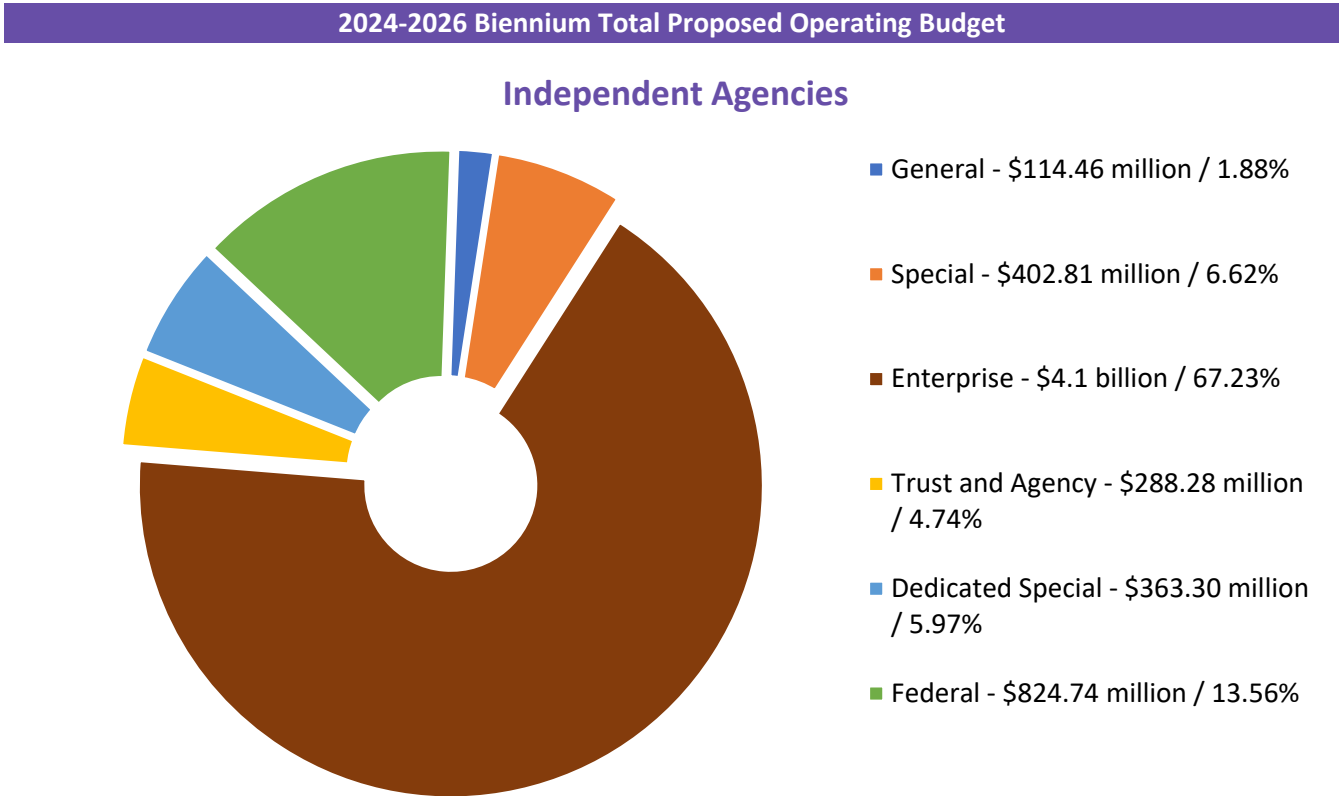
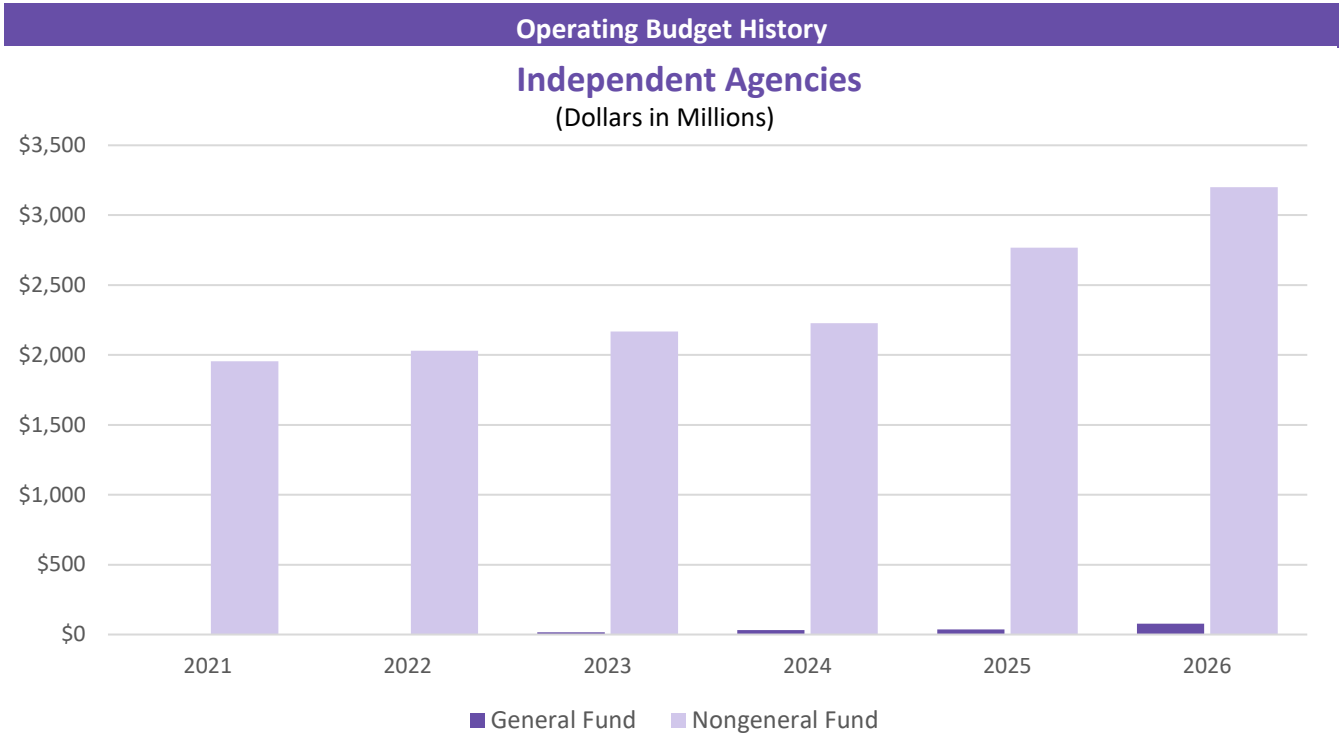
For agency details, click the applicable link above to open the agency budget document page.

Operating Summary for Independent Agencies (Dollars in Millions)

Funds	FY 2025 Base Budget	FY 2025 Changes	FY 2025 Total	FY 2026 Base Budget	FY 2026 Changes	FY 2026 Total
Total	\$2,797.27	\$7.53	\$2,804.79	\$2,920.67	\$357.57	\$3,278.24
General	\$36.23	\$0.00	\$36.23	\$78.23	\$0.00	\$78.23
Special	\$189.65	\$7.53	\$197.17	\$199.66	\$5.98	\$205.64
Enterprise	\$1,908.52	\$0.00	\$1,908.52	\$1,957.51	\$223.41	\$2,180.92
Trust and Agency	\$145.47	\$0.00	\$145.47	\$142.81	\$0.00	\$142.81
Dedicated Special	\$180.06	\$0.00	\$180.06	\$182.88	\$0.36	\$183.24
Federal	\$337.34	\$0.00	\$337.34	\$359.58	\$127.82	\$487.40

Authorized Positions for Independent Agencies

Funds	FY 2025 Base Budget	FY 2025 Changes	FY 2025 Totals	FY 2026 Base Budget	FY 2026 Changes	FY 2026 Totals
Total	3,875.00	0.00	3,875.00	3,879.00	0.00	3,879.00
General Fund	17.00	0.00	17.00	17.00	0.00	17.00
Nongeneral Fund	3,858.00	0.00	3,858.00	3,862.00	0.00	3,862.00



Part B: 2025 Amendments to the Biennial Budget - 2024-2026 Biennium

State Corporation Commission

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$453,671	\$124,074,925	\$59,290,032	0.00	699.00	699.00
2022 Appropriation	\$103,671	\$147,563,259	\$61,347,328	0.00	715.00	715.00
2023 Appropriation	\$107,562	\$155,930,611	\$65,186,934	0.00	715.00	715.00
2024 Appropriation	\$20,522,719	\$152,070,611	\$65,186,934	0.00	715.00	715.00
2025 Appropriation	\$25,530,333	\$519,431,020	\$77,407,919	0.00	797.00	797.00
2025 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2025 Total	\$25,530,333	\$519,431,020	\$77,407,919	0.00	797.00	797.00
2026 Appropriation	\$67,530,333	\$544,493,671	\$77,652,694	0.00	799.00	799.00
2026 Intro Changes	\$0	\$132,436,764	\$4,653,934	0.00	0.00	0.00
2026 Total	\$67,530,333	\$676,930,435	\$82,306,628	0.00	799.00	799.00

Operating Budget Changes

Introduced Budget Technical Changes

Provide additional appropriation for the Commonwealth Health Reinsurance Program

Provides additional nongeneral fund appropriation in the second year for the Commonwealth Health Reinsurance Program in order to pay health insurance carriers for eligible expenses.

	2025	2026
Nongeneral Fund	\$0	\$127,821,432

Provide nongeneral fund appropriation for Central Accounts actions

Provides nongeneral fund appropriation in the second year for Central Accounts actions approved in Chapter 2, 2024 Acts of Assembly, Special Session I.

	2025	2026
Nongeneral Fund	\$0	\$4,615,332

Virginia Lottery

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$0	\$483,130,670	\$29,799,300	0.00	419.00	419.00
2022 Appropriation	\$0	\$469,830,670	\$29,799,300	0.00	419.00	419.00
2023 Appropriation	\$0	\$536,725,080	\$39,114,277	0.00	458.00	458.00
2024 Appropriation	\$0	\$541,510,004	\$39,174,201	0.00	458.00	458.00
2025 Appropriation	\$0	\$595,106,034	\$44,462,615	0.00	458.00	458.00
2025 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2025 Total	\$0	\$595,106,034	\$44,462,615	0.00	458.00	458.00
2026 Appropriation	\$0	\$595,106,034	\$44,462,615	0.00	458.00	458.00
2026 Intro Changes	\$0	\$223,414,316	\$0	0.00	0.00	0.00
2026 Total	\$0	\$818,520,350	\$44,462,615	0.00	458.00	458.00

Operating Budget Changes

Introduced Budget Technical Changes

Adjust appropriation due to an increase in player prize payouts

Adjusts appropriation for online lottery winnings to account for the increased player prize payouts.

	2025	2026
Nongeneral Fund	\$0	\$200,000,000

Part B: 2025 Amendments to the Biennial Budget - 2024-2026 Biennium

Adjust appropriation to address the increased operation costs related to the sale of lottery products

Provides appropriation to compensate for increased operation costs directly related to the sale of lottery products.

	2025	2026
Nongeneral Fund	\$0	\$23,414,316

Introduced Budget Non-Technical Changes

Provide treasury loan authorization for potential Virginia Gaming Commission

Provides treasury loan authority for up to \$10 million for implementation costs associated with the potential creation of a Virginia Gaming Commission or other such combined gaming agency.

Commonwealth Savers Plan

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$0	\$285,933,169	\$16,020,493	0.00	125.00	125.00
2022 Appropriation	\$0	\$287,084,735	\$16,799,752	0.00	125.00	125.00
2023 Appropriation	\$0	\$292,585,338	\$20,486,962	0.00	150.00	150.00
2024 Appropriation	\$0	\$294,270,249	\$21,141,745	0.00	150.00	150.00
2025 Appropriation	\$0	\$300,155,596	\$23,644,219	0.00	150.00	150.00
2025 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2025 Total	\$0	\$300,155,596	\$23,644,219	0.00	150.00	150.00
2026 Appropriation	\$0	\$301,170,641	\$24,261,340	0.00	150.00	150.00
2026 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2026 Total	\$0	\$301,170,641	\$24,261,340	0.00	150.00	150.00

Operating Budget Changes

Introduced Budget Non-Technical Changes

Use Commonwealth Savers Plan excess funding for Virginia Military Survivors and Dependents Program

Directs the transfer of a portion of the actuarial surplus from Defined Benefit 529 programs to the State Council of Higher Education for Virginia's Virginia Military Survivors and Dependents financial aid program.

Virginia Retirement System

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$80,000	\$105,612,181	\$62,957,558	0.00	383.00	383.00
2022 Appropriation	\$80,000	\$106,022,679	\$63,878,774	0.00	386.00	386.00
2023 Appropriation	\$80,000	\$118,759,019	\$70,622,129	0.00	404.00	404.00
2024 Appropriation	\$80,000	\$121,234,034	\$70,716,544	0.00	405.00	405.00
2025 Appropriation	\$80,000	\$136,290,778	\$80,790,014	0.00	434.00	434.00
2025 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2025 Total	\$80,000	\$136,290,778	\$80,790,014	0.00	434.00	434.00
2026 Appropriation	\$80,000	\$133,636,930	\$81,870,783	0.00	436.00	436.00
2026 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2026 Total	\$80,000	\$133,636,930	\$81,870,783	0.00	436.00	436.00

Virginia Workers' Compensation Commission

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$1,885,000	\$51,246,607	\$30,965,221	0.00	299.00	299.00
2022 Appropriation	\$2,660,000	\$51,205,607	\$30,965,221	0.00	299.00	299.00
2023 Appropriation	\$6,593,576	\$52,667,193	\$32,429,524	0.00	299.00	299.00
2024 Appropriation	\$6,593,576	\$52,667,193	\$32,429,524	0.00	299.00	299.00
2025 Appropriation	\$6,593,222	\$55,555,870	\$35,202,291	0.00	299.00	299.00
2025 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2025 Total	\$6,593,222	\$55,555,870	\$35,202,291	0.00	299.00	299.00
2026 Appropriation	\$6,593,222	\$55,555,870	\$35,202,291	0.00	299.00	299.00
2026 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2026 Total	\$6,593,222	\$55,555,870	\$35,202,291	0.00	299.00	299.00

Virginia Alcoholic Beverage Control Authority

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$0	\$904,763,666	\$135,380,985	0.00	1,454.00	1,454.00
2022 Appropriation	\$0	\$967,989,351	\$143,016,196	0.00	1,566.00	1,566.00
2023 Appropriation	\$0	\$1,012,163,193	\$149,722,902	0.00	1,643.00	1,643.00
2024 Appropriation	\$0	\$1,066,673,301	\$151,124,828	0.00	1,699.00	1,699.00
2025 Appropriation	\$0	\$1,086,208,681	\$182,969,392	0.00	1,699.00	1,699.00
2025 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2025 Total	\$0	\$1,086,208,681	\$182,969,392	0.00	1,699.00	1,699.00
2026 Appropriation	\$0	\$1,134,176,663	\$181,326,443	0.00	1,699.00	1,699.00
2026 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2026 Total	\$0	\$1,134,176,663	\$181,326,443	0.00	1,699.00	1,699.00

Virginia Cannabis Control Authority

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2022 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2023 Appropriation	\$8,200,000	\$0	\$3,831,463	37.00	0.00	37.00
2024 Appropriation	\$5,300,000	\$0	\$3,356,095	49.00	0.00	49.00
2025 Appropriation	\$4,028,024	\$2,192,415	\$2,770,822	17.00	14.00	31.00
2025 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2025 Total	\$4,028,024	\$2,192,415	\$2,770,822	17.00	14.00	31.00
2026 Appropriation	\$4,028,024	\$2,192,415	\$5,541,694	17.00	14.00	31.00
2026 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2026 Total	\$4,028,024	\$2,192,415	\$5,541,694	17.00	14.00	31.00

Opioid Abatement Authority

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2021 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2022 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2023 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2024 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2025 Appropriation	\$0	\$66,095,847	\$1,400,445	0.00	7.00	7.00
2025 Intro Changes	\$0	\$7,525,210	\$0	0.00	0.00	0.00
2025 Total	\$0	\$73,621,057	\$1,400,445	0.00	7.00	7.00
2026 Appropriation	\$0	\$76,107,377	\$1,400,445	0.00	7.00	7.00
2026 Intro Changes	\$0	\$1,721,188	\$0	0.00	0.00	0.00
2026 Total	\$0	\$77,828,565	\$1,400,445	0.00	7.00	7.00

Operating Budget Changes

Introduced Budget Technical Changes

Adjust appropriation to align with anticipated revenues and awards

Adds additional nongeneral fund appropriation to reflect anticipated settlement revenues and awards to eligible parties. Additionally, language in the table for the Commonwealth Opioid Abatement and Remediation Fund (COAR) is updated to reflect an amendment to appropriate COAR funds in the Department of Education.

	<u>2025</u>	<u>2026</u>
Nongeneral Fund	\$7,525,210	\$1,721,188