

Central Appropriations



Central Appropriations acts as a holding account for funds used to supplement state agency appropriations.

Central Appropriations Includes:

[Central Appropriations](#)

[Central Capital Outlay](#)

For agency details, click the applicable link above to open the agency budget document page.

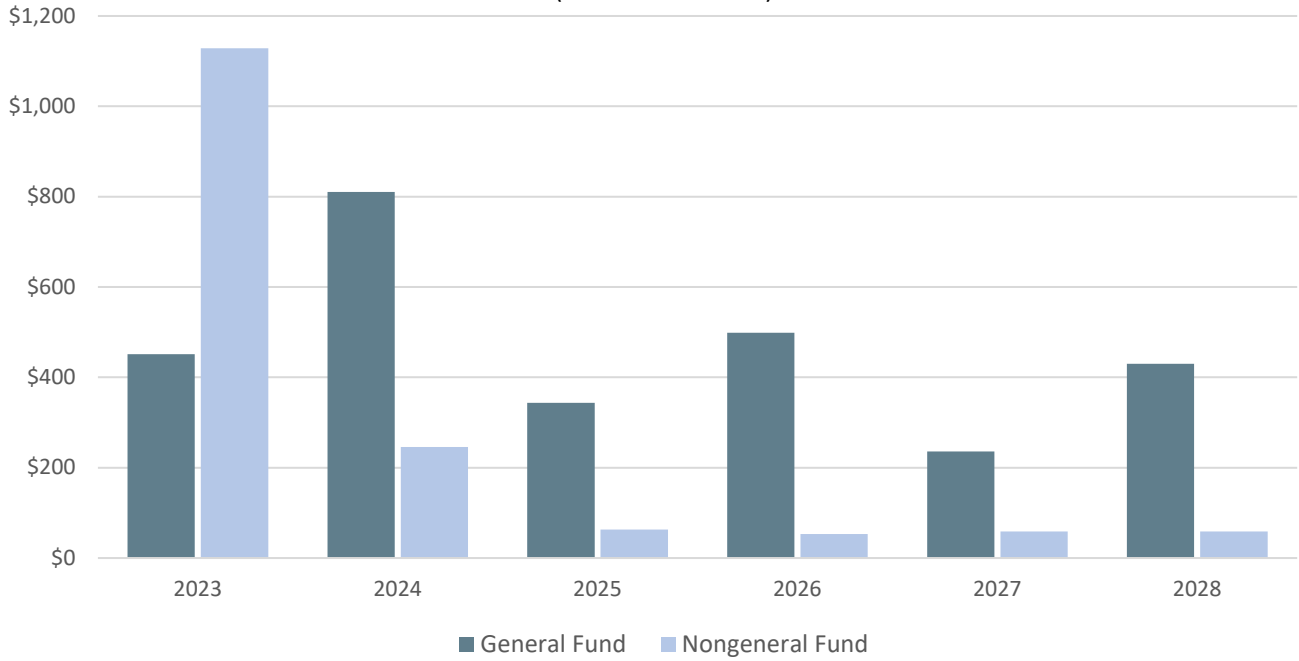
Operating Summary for Central Appropriations (Dollars in Millions)

Funds	FY 2027 Base Budget	FY 2027 Changes	FY 2027 Totals	FY 2028 Base Budget	FY 2028 Changes	FY 2028 Totals
Total	\$552.08	(\$257.51)	\$294.57	\$552.08	(\$63.46)	\$488.62
General	\$498.66	(\$262.56)	\$236.09	\$498.66	(\$68.51)	\$430.14
Higher Education Operating	\$12.16	\$5.97	\$18.13	\$12.16	\$5.97	\$18.13
Trust and Agency	\$41.27	(\$0.92)	\$40.35	\$41.27	(\$0.92)	\$40.35

Authorized Positions for Central Appropriations

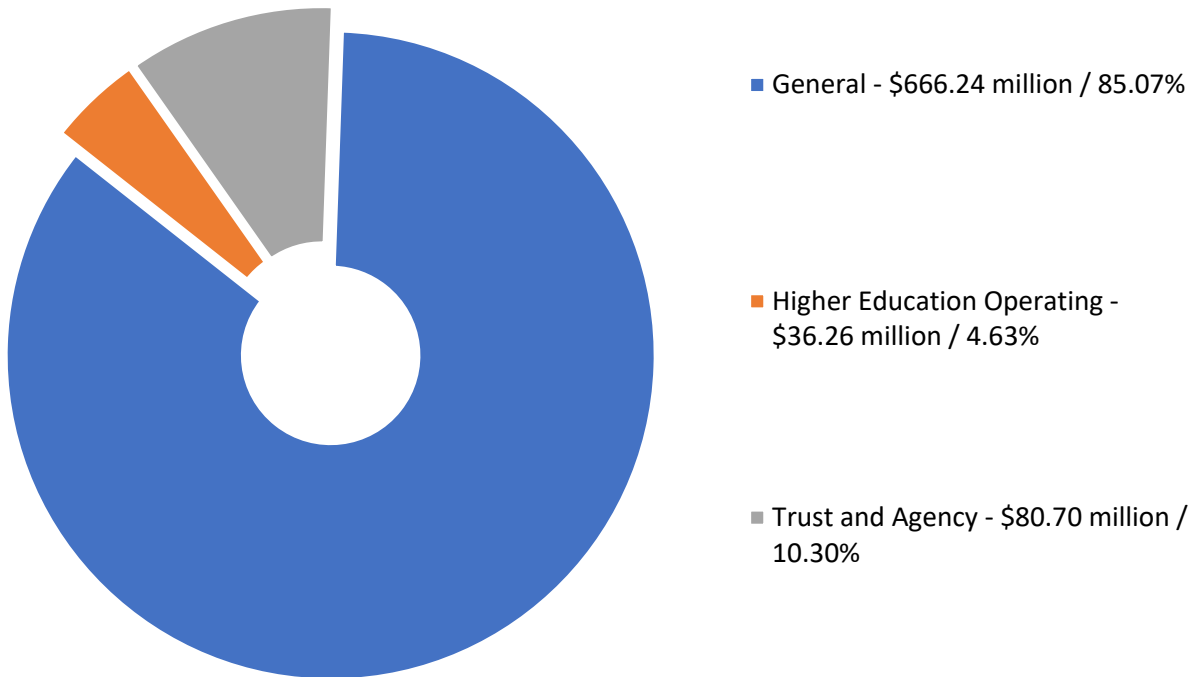
Funds	FY 2027 Base Budget	FY 2027 Changes	FY 2027 Totals	FY 2028 Base Budget	FY 2028 Changes	FY 2028 Totals
Total	0.00	0.00	0.00	0.00	0.00	0.00

Central Appropriations (Dollars in Millions)



2026-2028 Biennium Total Proposed Operating Budget

Central Appropriations



Part B: Executive Biennial Budget - 2026-2028 Biennium

Central Appropriations

	Operating Budget Summary			Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2023 Appropriation	\$451,066,949	\$1,128,512,166	\$331,529,061	0.00	0.00	0.00
2024 Appropriation	\$810,464,782	\$246,066,854	\$684,511,129	0.00	0.00	0.00
2025 Appropriation	\$343,799,359	\$62,796,717	\$202,906,143	0.00	0.00	0.00
2026 Appropriation	\$498,657,050	\$53,422,682	\$433,380,668	0.00	0.00	0.00
2027 Base Budget	\$498,657,050	\$53,422,682	\$433,380,668	0.00	0.00	0.00
2027 Intro Changes	(\$262,562,194)	\$5,055,836	(\$269,270,471)	0.00	0.00	0.00
2027 Total	\$236,094,856	\$58,478,518	\$164,110,197	0.00	0.00	0.00
2028 Base Budget	\$498,657,050	\$53,422,682	\$433,380,668	0.00	0.00	0.00
2028 Intro Changes	(\$68,514,379)	\$5,055,836	(\$76,867,408)	0.00	0.00	0.00
2028 Total	\$430,142,671	\$58,478,518	\$356,513,260	0.00	0.00	0.00

Operating Budget Changes

Introduced Budget Technical Changes

Adjust appropriation for centrally funded changes to agency information technology costs

Adjusts appropriation for changes to information technology and telecommunications usage budgeted in Central Appropriations, Item 470 C. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	(\$6,904,948)	(\$6,904,948)

Adjust appropriation for centrally funded changes to agency leased space costs

Adjusts appropriation for reduced charges to customer agencies for the Department of General Services to perform lease administration services budgeted in Central Appropriations, Item 470 I. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	\$217,089	\$217,089

Adjust appropriation for centrally funded changes to agency rental costs

Adjusts appropriation for changes to agency rental costs at the seat of government budgeted in Central Appropriations, Item 470 D. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	(\$6,636,572)	(\$6,636,572)

Adjust appropriation for centrally funded changes to agency vehicle fleet charges

Adjusts appropriation for reduced fleet vehicle operational rate charges billed by the Department of General Services budgeted in Central Appropriations, Item 470 H. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	\$180,062	\$180,062

Adjust appropriation for centrally funded changes to Cardinal Financials System charges

Adjusts appropriation for changes to Cardinal Financials System internal service fund charges budgeted in Central Appropriations, Item 470 E. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	\$1,992,046	\$1,992,046

Adjust appropriation for centrally funded changes to Cardinal Human Capital Management System charges

Adjusts appropriation for changes to Cardinal Human Capital Management System internal service fund charges budgeted in Central Appropriations, Item 470 F. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	\$1,037,146	\$1,037,146

Adjust appropriation for centrally funded changes to Line of Duty Act premiums and enrollment

Adjusts appropriation for Line of Duty Act premiums and enrollment changes budgeted in Central Appropriations, Item 469 N. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	(\$1,964,846)	(\$1,964,846)

Part B: Executive Biennial Budget - 2026-2028 Biennium

Adjust appropriation for centrally funded changes to Performance Budgeting system charges

		2027	2028
Adjusts appropriation for changes to Performance Budgeting system internal service fund charges budgeted in Central Appropriations, Item 470 G. of Chapter 725, 2025 Acts of Assembly.	General Fund	(\$135,054)	(\$135,054)

Adjust appropriation for centrally funded changes to state health insurance premiums

		2027	2028
Adjusts appropriation for the employer's share of health insurance premiums budgeted in Central Appropriations, Item 469 G. of Chapter 725, 2025 Acts of Assembly.	General Fund	(\$80,484,610)	(\$80,484,610)

Adjust appropriation for centrally funded liability insurance premium charges

		2027	2028
Adjusts appropriation for liability insurance premiums billed by the Department of the Treasury's Division of Risk Management budgeted in Central Appropriations, Item 470 J. of Chapter 725, 2025 Acts of Assembly.	General Fund	\$356,395	\$356,395

Adjust appropriation for centrally funded minimum wage increases

		2027	2028
Adjusts appropriation to reflect the assumed increase in the Virginia minimum wage effective January 1, 2026, and budgeted in Central Appropriations, Item 469 Q. of Chapter 725, 2025 Acts of Assembly. The amounts provided support the annualized general fund cost of increasing the Virginia minimum wage from \$12.00 per hour to \$12.89 per hour or the equivalent annual salary of \$26,811. The actual minimum wage for January 1, 2026 will be communicated by the Commissioner of the Department of Labor and Industry by October 1, 2025.	General Fund	(\$3,069,713)	(\$3,069,713)

Adjust appropriation for centrally funded other post-employment benefit rate changes

		2027	2028
Adjusts appropriation for changes to state employee other post-employment benefit rates budgeted in Central Appropriations, Item 469 J. of Chapter 725, 2025 Acts of Assembly.	General Fund	\$8,553,709	\$8,553,709

Adjust appropriation for centrally funded property insurance premium charges

		2027	2028
Adjusts appropriation for property insurance premiums billed by the Department of the Treasury's Division of Risk Management budgeted in Central Appropriations, Item 470 M. of Chapter 725, 2025 Acts of Assembly.	General Fund	(\$10,105,034)	(\$10,105,034)

Adjust appropriation for centrally funded retirement rate changes

		2027	2028
Adjusts appropriation for changes to contribution rates for state employee retirement plans budgeted in Central Appropriations, Item 469 H. of Chapter 725, 2025 Acts of Assembly.	General Fund	\$6,938,318	\$6,938,318

Adjust appropriation for centrally funded salary increase for adjunct faculty

		2027	2028
Adjusts appropriation for the salary increase for adjunct faculty budgeted in Central Appropriations, Item 469 T. of Chapter 725, 2025 Acts of Assembly.	General Fund	(\$9,044,194)	(\$9,044,194)

Adjust appropriation for centrally funded salary increase for graduate teaching assistants

		2027	2028
Adjusts appropriation for the salary increase for graduate teaching assistants budgeted in Central Appropriations, Item 469 U. of Chapter 725, 2025 Acts of Assembly.	General Fund	(\$3,720,598)	(\$3,720,598)

Adjust appropriation for centrally funded salary increase for state-supported local employees

		2027	2028
Adjusts appropriation for the salary increase for state-supported local employees budgeted in Central Appropriations, Item 469 S. of Chapter 725, 2025 Acts of Assembly.	General Fund	(\$80,663,893)	(\$80,663,893)

Adjust appropriation for centrally funded salary increases for state employees

		2027	2028
Adjusts appropriation for the salary increases for state employees budgeted in Central Appropriations, Item 469 R. of Chapter 725, 2025 Acts of Assembly.	General Fund	(\$275,290,398)	(\$275,290,398)

Part B: Executive Biennial Budget - 2026-2028 Biennium

Adjust appropriation for centrally funded workers' compensation premium changes

Adjusts appropriation for workers' compensation premiums budgeted in Central Appropriations, Item 469 O. of Chapter 725, 2025 Acts of Assembly.

	2027	2028
General Fund	\$2,750,900	\$2,750,900

Remove one-time funding for the cost of transition and inauguration

Removes one-time funding provided in Paragraphs N and O of Item 471 of Chapter 725, 2025 Acts of Assembly, for the support of the transition offices established as a result of the 2025 elections for Governor, Lieutenant Governor, and Attorney General and for the cost of the January 2026 inauguration.

	2027	2028
General Fund	(\$1,965,382)	(\$1,965,382)

Adjust Virginia Tobacco Settlement Fund appropriation to reflect anticipated revenue

Adjusts Virginia Tobacco Settlement Fund appropriation to reflect declining revenue from the Master Settlement Agreement with tobacco product manufacturers. This funding is used by the Virginia Foundation for Healthy Youth for program activities.

	2027	2028
Nongeneral Fund	(\$915,060)	(\$915,060)

Introduced Budget Non-Technical Changes

Adjust funding to agencies for changes in Division of Risk Management premiums

Adjusts the general fund support to state agencies for changes to insurance premiums billed by the Division of Risk Management for its property, automobile liability, general liability, medical malpractice, and Constitutional Officers programs.

	2027	2028
General Fund	\$2,962,807	\$3,438,655

Adjust funding for changes in agency information technology costs

Adjusts funding for changes in information technology and telecommunications usage by state agencies. The funding reflects the latest utilization estimates provided by the Virginia Information Technologies Agency and proposed rates for 2027 and 2028.

	2027	2028
General Fund	\$14,555,864	\$14,555,864

Provide salary increases for state and state-supported local employees

Provides funding for two salary increases for state employees and state-supported local employees. State employees will receive a two percent salary increase effective July 10, 2026, and an additional two percent salary increase effective June 10, 2027. State-supported local employees will also receive a two percent raise on July 1, 2026, and an additional two percent raise on July 1, 2027.

	2027	2028
General Fund	\$126,650,794	\$276,221,941

Adjust appropriation for higher education credit card rebates and interest earnings

Reflects estimated appropriation needed for higher education credit card rebates and interest earnings. Credit card rebates and interest earnings are being level funded at the 2025 actual levels.

	2027	2028
General Fund	\$12,409,514	\$12,409,514
Nongeneral Fund	\$5,970,896	\$5,970,896

Adjust funding for agency health insurance premium costs

Provides general fund support for the employer share of health insurance premiums. Increases in the first year are partially offset by plan design changes. These plan design changes include a new \$150 pharmacy deductible, a requirement for certain prescriptions to use available biosimilars, and a reduction in the cost paid for certain diabetic and weight loss medications. The budget assumes the rates for the state's self-insured plans will increase an additional 5.0 percent the second year. The rates for the state's two fully insured plans, Kaiser Permanente and Sentara Health, are funded at the estimated contractually determined rates.

	2027	2028
General Fund	\$99,423,507	\$144,095,199

Adjust funding for changes in Cardinal Financials System charges

Adjusts funding for changes in the general fund share of Cardinal Financials system charges.

	2027	2028
General Fund	(\$1,535,506)	(\$1,199,944)

Adjust funding for changes in Cardinal Human Capital Management internal service fund charges

Adjusts funding for changes in the general fund share of Cardinal Human Capital Management system charges.

	2027	2028
General Fund	\$620,338	\$1,453,680

Part B: Executive Biennial Budget - 2026-2028 Biennium

Adjust funding for changes in Performance Budgeting System charges Adjusts funding for changes in the general fund share of charges for the Performance Budgeting System internal service fund.	General Fund	<u>2027</u> (\$93,637)	<u>2028</u> (\$93,637)
Adjust funding for Line of Duty Act premiums Adjusts funding to reflect the estimated Line of Duty Act premiums charged to agencies based on the latest employee enrollment data provided by the Virginia Retirement System and the new per eligible employee rate certified by the Board of Trustees.	General Fund	<u>2027</u> \$4,133,277	<u>2028</u> \$4,133,277
Adjust funding for other post-employment benefit programs Adjusts general fund support for the changes in employer contribution rates for other post-employment benefit programs for state and state-supported local employees. Funding is provided for the full contribution rates certified by the Virginia Retirement System Board for the state employee sickness and disability, group life insurance, and retiree health insurance credit programs and the state supported employee retiree health insurance credit program based on the June 30, 2025, Virginia Retirement System valuation for 2027 and 2028.	General Fund	<u>2027</u> (\$24,350,438)	<u>2028</u> (\$25,360,292)
Adjust funding for state agency rent costs Adjusts funding for state agency rent costs in facilities operated by the Department of General Services. This adjustment reflects the latest agency square footage occupancy forecast, including movements of tenants leaving the James Monroe Building, as provided by the Department of General Services. The rent rate is assumed to remain at its existing 2026 level in 2027 and 2028.	General Fund	<u>2027</u> \$2,367,806	<u>2028</u> \$2,367,806
Adjust funding for state employee retirement costs Adjusts general fund support for the changes in employer contribution rates for state employee retirement. Funding is provided for the full defined benefit contribution rates certified by the Virginia Retirement System Board based on the June 30, 2025, Virginia Retirement System valuation for 2027 and 2028. The funding provided takes into account the estimated employer contributions for the hybrid retirement program's defined contribution component.	General Fund	<u>2027</u> (\$46,743,356)	<u>2028</u> (\$48,775,666)
Adjust funding for state workers' compensation premiums Adjusts funding for the workers' compensation premiums based on the latest actuarial report. Premiums include the scheduled payback of the working capital advance used to settle workers' compensation claims.	General Fund	<u>2027</u> \$4,603,610	<u>2028</u> \$4,841,599
Provide funding to support increase in minimum wage Provides funding to support the increases in the Virginia minimum wage scheduled for January 1, 2027, and January 1, 2028. The amounts provided assume a 3.84 percent annual increase in the Virginia minimum wage. Under current law, the actual Virginia minimum wage will be established by the Commissioner of the Department of Labor and Industry by October 1 each year.	General Fund	<u>2027</u> \$392,803	<u>2028</u> \$1,357,202
Include Division of Risk Management in annual internal service fund reviews Amends existing language under the General Provisions to include the Division of Risk Management at the Virginia Department of the Treasury in the annual internal service fund review reporting process.			
Make technical changes to Workforce Transition Act language Makes technical changes to language pertaining to the payment of Workforce Transition Act retirement benefits. Under existing law, agencies are not required to pay these benefits if the Director of the Department of Planning and Budget certifies that the action results from one of four specific criteria. This language also adds a requirement that agencies demonstrate that no other funds are available to pay the benefit before receiving approval for the waiver.			

Central Capital Outlay

Operating Budget Summary				Authorized Position Summary		
	General Fund	Nongeneral Fund	Personnel Cost	General Fund	Nongeneral Fund	Total Positions
2023 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2024 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2025 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2026 Appropriation	\$0	\$0	\$0	0.00	0.00	0.00
2027 Base Budget	\$0	\$0	\$0	0.00	0.00	0.00
2027 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2027 Total	\$0	\$0	\$0	0.00	0.00	0.00
2028 Base Budget	\$0	\$0	\$0	0.00	0.00	0.00
2028 Intro Changes	\$0	\$0	\$0	0.00	0.00	0.00
2028 Total	\$0	\$0	\$0	0.00	0.00	0.00

Capital Outlay Budget Summary

	General Fund	Nongeneral Fund	Bond Proceeds	Capital Outlay Total
2027 Base Budget	\$0	\$0	\$0	\$0
2027 Intro Changes	\$613,529,408	\$61,234,511	\$927,233,296	\$1,601,997,215
2027 Total	\$613,529,408	\$61,234,511	\$927,233,296	\$1,601,997,215
2028 Base Budget	\$0	\$0	\$0	\$0
2028 Intro Changes	\$200,000,000	\$0	\$220,000,000	\$420,000,000
2028 Total	\$200,000,000	\$0	\$220,000,000	\$420,000,000

Capital Outlay Budget Changes

[Introduced Budget Non-Technical Changes](#)**Adjust authorization in 2018 Capital Construction Pool**

Adjusts the scope of a Virginia State Police project to acquire, renovate, or construct an Area 13 Office. This project was originally authorized in the 2018 Capital Construction Pool. Analysis of the most cost effective option will be conducted.

Adjust authorization in 2020 VPBA Construction Pool

Provides language authorizing the use of balances for relocation costs for the Department of General Services' project to Construct Addition to Current State Records Center Building and Repurpose Workspace in Facility. This project was originally authorized in the 2020 VPBA Construction Pool.

Adjust authorization in 2025 State Agency Capital Account

Adjusts the scope of a Virginia State Police project to acquire a Division Six headquarters to include improvements. Acquisition for this project was authorized in the 2025 State Agency Construction Pool.

Adjust authorizations in 2022 State Agency Capital Account

Adjusts the scope of two Virginia State Police projects originally authorized in the 2022 state agency construction pool. The projects will provide offices in Area 5 and Area 11 through acquisition, renovation, or construction. Analysis of the most cost effective option will be conducted.

Authorize central planning pool

Authorizes planning for several projects in a planning pool. A new pharmacy office and cold storage building project under the Department of General Services, a new engineering building at the University of Virginia, and a geothermal field and sunken garden district renovation at The College of William and Mary are authorized for detailed planning. Modernization of utility systems at the Department of Juvenile Justice is authorized through working drawings.

	2027	2028
General Fund	\$1,555,050	\$0
Nongeneral Fund	\$12,434,511	\$0

Part B: Executive Biennial Budget - 2026-2028 Biennium

Authorize leases and financed purchase agreements

Authorizes long-term leases or financed purchase agreements for the Department of Corrections in Charlottesville, Chesterfield, and Petersburg.

Create 2026 capital construction pool

Provides funding for the construction or acquisition of capital projects at agencies and institutions of higher education. Funding for 15 projects is pooled together centrally and subject to the capital pool process in Section 2.2-1515 et. seq, Code of Virginia.

	2027	2028
General Fund	\$360,061,238	\$0
Nongeneral Fund	\$48,800,000	\$0
Bond Proceeds	\$927,233,296	\$220,000,000

Increase maintenance reserve project cost threshold

Language in Item 2-o increases the allowable cost threshold for maintenance reserve projects by \$1 million, making the maximum \$5 million for roof replacements and \$3 million for all other projects.

Provide funding for central reserve for capital equipment

Provides funding to be disbursed to agencies and institutions of higher education for equipment purchases related to six previously authorized capital projects.

	2027	2028
General Fund	\$39,893,000	\$0

Provide funding for maintenance reserve

Provides funding to be distributed to agencies and institutions of higher education to address maintenance needs in state-owned facilities. Language also allows the Department of Corrections to use maintenance reserve funds in conjunction with its Capital Infrastructure Fund umbrella project.

	2027	2028
General Fund	\$200,000,000	\$200,000,000

Provide funding for workforce development projects

Provides funding to support capital investment associated with bolstering technology-related education to address workforce needs.

	2027	2028
General Fund	\$12,020,120	\$0

Redirect balances from completed and cancelled standalone projects

Redirects balances from completed standalone projects and projects with rescinded authority.