

2018-20 Strategic Plan

Board of Accountancy [226]

Mission

The Virginia Board of Accountancy's mission is to protect the citizens of the Commonwealth through a regulatory program of licensure and compliance of certified public accountants (CPA) and CPA firms.

Vision

To serve all CPAs and CPA candidates in a professional manner, enabling them to contribute to the Commonwealth's prosperity by entering and progressing in their chosen profession; to provide the most equitable, efficient, and economical means available to limit entry barriers to the marketplace; and to discipline those licensees who do not follow accepted ethical or professional standards, and to protect the public through enforcement actions against unlicensed persons and entities.

Values

The Virginia Board of Accountancy's commitment to excellence is demonstrated through the agency's values:

- High ethical standards and integrity
Pledging principled and reputable conduct
- Exceptional customer service
Demonstrating a courteous, empathetic and helpful attitude while assisting each customer to reach their goal
- Honesty and fairness
Acting with openness, impartiality, and consistency
- Teamwork
Excelling mutually, the VBOA will work together with citizens and licensees to achieve the shared vision
- Competence
Striving for proficiency through creativity, innovation and diversity
- Communication
Achieving enhanced understanding between the VBOA, the regulated community and the public through effective communications, interactions, and service
- Continuous improvement
Striving to innovate and to change where change is needed
- Financial stewardship
Maintaining frugality with respect to the expenditures of public funds

Finance

Financial Overview

The Virginia Board of Accountancy is 100% percent non-general funded and is financially dependent on fees collected from applicants and licensees. The VBOA has two special revenue funds; an Operating Fund and a Trust Fund which is primarily used to pay for the study, research, investigation, and adjudication of matters involving possible violations of statutes or regulations relating to the profession of public accounting.

The VBOA implemented a fee increase effective January 1, 2013. Virginia CPA licensure fees had not been increased since 1991. During this period, the profession has continually grown, technology has significantly changed and overall day-to-day operating expenses have dramatically risen, which include the need for additional staff resources. This fee increase has been sufficient to supports the resources essential in carrying out the agency goals and objectives, particularly in the area of information technology enhancements.

Sixty-one percent of VBOA's budget supports personnel costs: salaries, wages, and fringe benefits. The remaining budget supports day-to-day operations i.e.: funding for rent, information technology needs, contractual services, training, office supplies, and other miscellaneous costs.

The VBOA also imposes monetary penalties against licensees in the enforcement of disciplinary cases. All penalties collected by the VBOA are deposited into the Virginia Literary Fund and are not available to the VBOA for normal operating expenses.

Biennial Budget

	2019 General Fund	2019 Nongeneral Fund	2020 General Fund	2020 Nongeneral Fund
Initial Appropriation for the Biennium	0	2,476,080	0	2,104,195
Changes to Initial Appropriation	0	0	0	0

(Changes to Initial Appropriation will be 0 when the plan is created. They will change when the plan is updated mid-biennium.)

Customers

Anticipated Changes to Customer Base

In the past five years from FY2013 to FY2017, the VBOA has evaluated education credentials and approved testing for an average of more than 1,903 candidates each year, with an average of more than 1,298 new applicants licensed each year, and an average of over 88 enforcement cases handled by the VBOA for each of those years. This is a slight annual upward trend in these three activity areas.

As of the fiscal year ended June 30, 2017, the VBOA reported a five year average of 26,768 individually licensed CPAs and a five year average of 1,192 firm licensees held in Virginia. It is anticipated that the impact of mobility will eventually affect the number of licensees in Virginia - whereas all 50 states and five additional jurisdictions, including Guam, Puerto Rico, District of Columbia, U.S. Virgin Islands and the Northern Mariana Islands, now allow licensed CPAs to practice in another state, without having to obtain a CPA license in that state, if the reciprocal state has been determined to be substantially equivalent. In addition, it is anticipated that an aging CPA workforce will eventually decrease the number of licensed CPAs in Virginia.

Current Customer List

Predefined Group	User Defined Group	Number Served Annually	Potential Number of Annual Customers	Projected Customer Trend
Business and Finance	Certified Public Accountants (CPA)	27,711	28,000	Stable
Business and Finance	Complainants	82	160	Increase
Business and Finance	First Time CPA Examination Candidates applying to sit for CPA exam	1,819	2,200	Increase
Business and Finance	CPA Firms	1,167	1,200	Stable
Business and Finance	Professional Associations	10	12	Stable

Partners

Name	Description
Department of Accounts (DOA)	The VBOA has entered into memorandums of understanding (MOU) with DOA to provide agency fiscal and payroll services.
Department of General Services (DGS)	The VBOA has a written agreement with DGS for shared services and lease management at VBOA's office location at the Perimeter Center.
Systems Automation (SA)	The VBOA has an MOU with SA for use of its licensing application to include maintenance and support services, and website maintenance and support services.
Department of Human Resource Management (DHRM)	The VBOA has an MOU with DHRM to provide human resource services.
Virginia Information Technologies Agency (VITA)	The VBOA has several MOU's with VITA to provide Hosted Cloud Oversight Services; Security Officer (ISO) services and IT Security Audit services, to support the VBOA information technology infrastructure.

Agency Goals

- **Provide outstanding customer service support to all Virginia Board of Accountancy (VBOA) customers through our products and services to promote the Commonwealth of Virginia as the best state for CPAs and CPA firms to do business.**

Summary and Alignment

The VBOA assists customers through automated systems and direct contact, implementing process and system improvements for increased operational efficiencies.

Associated State Goal

Economy: Be a national leader in the preservation and enhancement of our economy.

Associated Societal Indicator

Business Climate

Objectives

- » **Enhance the knowledge and skills of Virginia Board of Accountancy staff to ensure outstanding customer service support.**

Description

This objective falls within the Virginia Board of Accountancy's (VBOA) administrative and support services function. VBOA management is committed to providing their employees with continuing education and training necessary to stay current with information technology and within their assigned areas of responsibilities.

Objective Strategies

- Employee training plans will be developed as a component of the annual employee work profile (EWP). The VBOA Communications Manager will track all employee training hours on a quarterly basis.

Measures

- ◆ Percentage of Virginia Board of Accountancy (VBOA) employees who have taken at least 15 annual training hours.

» **Provide user friendly, state of the art automated systems and web services to submit and manage applications and data for all Certified Public Accountant exam/licensee candidates and Certified Public Accountant licensees.**

Description

The Virginia Board of Accountancy (VBOA) assists customers through automated systems and direct contact, implementing process and system improvements for increased operational efficiencies.

Objective Strategies

- The VBOA provides on-going customer service assistance to its customers. VBOA staff are assigned specific responsibilities to assist customers; however, all VBOA staff are available to provide assistance to its customer base as available/necessary.
- The VBOA will fully analyze the results of the annual Customer Satisfaction Survey to determine where improvements can be implemented. The VBOA will implement corrective action plans where necessary and appropriate to improve customer satisfaction.

Measures

- ◆ Percentage of overall customer satisfaction with Virginia Board of Accountancy (VBOA) products and services, as demonstrated by the ratings received in an annual survey of VBOA customers.

• **Ensure the effective and timely processing of Virginia Board of Accountancy (VBOA) applications, complaints, regulatory compliance documentation and financial activity.**

Summary and Alignment

The VBOA customers are dependent upon the VBOA to meet their needs. Effective and timely processing of data is critical to the success of VBOA's customers, and is equally important to the VBOA from an audit and customer service perspective.

Associated State Goal

Economy: Be a national leader in the preservation and enhancement of our economy.

Associated Societal Indicator

Business Climate

Objectives

» **Monitor the effectiveness and timeliness of application and data processing.**

Description

The Virginia Board of Accountancy (VBOA) customers are dependent upon the VBOA to meet their needs. Effective and timely processing of data is critical to the success of VBOA's customers, and is equally important to the VBOA from an audit and customer service perspective.

Objective Strategies

- The VBOA's Executive Director will review performance measure data prior to submission to Virginia Performs to ensure compliance with goals, objectives and measure targets. Corrective action will be taken in cases of non-compliance.

Measures

- ◆ Labor cost per new Certified Public Accountant (CPA) license issued.
- ◆ Percentage of Continuing Professional Education (CPE) compliance reviews completed within 21 calendar days of documentation receipt.
- ◆ Percentage of enforcement cases closed within 160 calendar days of complaint.

VBOA Products and/or Services:

- CPA exam candidate application processing
- CPA licensee (Individuals and Firms) candidate application processing
- CPA licensee (Individuals and Firms) annual renewals and reinstatements
- CPA continuing professional education (CPE) monitoring
- CPA firm peer review monitoring
- Complaint (enforcement) processing/investigations

Performance Highlights

The Virginia Board of Accountancy continually evaluates its service performance through monthly reporting and performance measures tied to the VBOA's strategic goals and objectives.

Beginning with the fiscal year ended June 30, 2011, the VBOA began conducting an annual customer service satisfaction survey (a key performance measure). The results of the first survey indicated that 88% of VBOA customers were satisfied with staff customer service. The results of the past five surveys on customer service satisfaction were 93% in FY2012, 96% in FY2013, 95% in FY2014 and FY2015, 97% in FY2016, and 93% in FY2017. An analysis of this survey allows VBOA management to address any areas of concern and to make the necessary improvements where warranted.

Other performance measures assist the VBOA to ensure that enforcement cases are monitored closely, that continuing professional education (CPE) and Peer Review compliance are reviewed on a timely basis, CPA licenses are issued in a cost effective manner, and VBOA staff are provided training to enhance their knowledge skills and abilities and to stay abreast of best industry practices

Staffing

Authorized Maximum Employment Level (MEL)	13
Salaried Employees	12
Wage Employees	1
Contracted Employees	0

Key Risk Factors

It is anticipated that the impact of mobility will eventually affect the number of licensees in Virginia - whereas all 50 states and five additional jurisdictions, including Guam, Puerto Rico, District of Columbia, U.S. Virgin Islands and the Northern Mariana Islands, now allow licensed CPAs in one state or jurisdiction, to practice in another state or jurisdiction without having to obtain a CPA license in that state or jurisdiction. This arrangement is available to CPAs if the reciprocal state is determined to be substantially equivalent in the areas of education, examination and experience. In addition, it is anticipated that an aging CPA workforce will eventually decrease the number of licensed CPAs in Virginia.

Management Discussion

General Information About Ongoing Status of Agency

The Virginia Board of Accountancy will continue to focus on system(s) improvements and application service efficiencies to enhance service delivery to our customers (including website functionality, communications and user friendly system(s) navigation), through the use of secure information technology networks.

The VBOA's priorities include an enhanced service delivery to our customers, the fiscal integrity of on-going operations and an effective/efficient and responsive staffing structure.

Information Technology

Continued investments in technology are necessary to achieve the operational efficiencies necessary for the VBOA to reach its strategic goals and ensure compliance with the Virginia Information Technology Agency (VITA) Information Security Management Standards. The VBOA currently has several memorandums of understanding (MOU)s in place with VITA to include Information Security Officer (ISO) services, Enterprise Cloud Oversight Services and IT Security Audit Services. The VBOA has received approval for an IT initiative for the IT hosting and replacement of our mission critical licensing system. As a 100% non-general funded agency, any IT investment project will be dependent upon the revenues collected through fees.

Estimate of Technology Funding Needs

Workforce Development

The VBOA has an Authorized Maximum Employment Level (MEL) of 13 with 12 full-time positions being currently filled. As a result of our

continued growth and staff size, VBOA hired a wage employee to supplement classified staff in the finance department.

The VBOA seeks to provide training and staff development programs in a manner that best meets the needs of VBOA and its employees. The VBOA utilizes a performance measure to track the number of employees who have taken the required number of annual training hours.

Physical Plant

On August 29, 2007, the Virginia Board of Accountancy entered into a 10-year lease with the Department of General Services (DGS) for office space located in the Perimeter Center Building in Henrico County and recently renewed the lease for office space for an additional five years. The VBOA shares the Perimeter Center Building with three other state agencies to facilitate the use of shared space and shared services.

Supporting Documents

Title	File Type
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Accountant Regulation [56001]

Description of this Program / Service Area

This service area is comprised of all the work performed by the Virginia Board of Accountancy, including determining the standards for education, examination, licensing and enforcement for the professional practice by certified public accountants (CPA) and CPA firms.

Mission Alignment

This service area directly aligns the Virginia Board of Accountancy's mission to protect the citizens of the Commonwealth through a regulatory program of licensure and compliance of CPA's and CPA firms as prescribed Per Title 54.1 Professions and Occupations, Chapter 44. Public Accountants, of the Code of Virginia.

The VBOA serves all CPAs and CPA candidates in a professional manner, enabling them to contribute to the Commonwealth's prosperity by entering and progressing in their chosen profession; to provide the most equitable, efficient, and economical means available to limit entry barriers to the marketplace; and to discipline those licensees who do not follow accepted ethical or professional standards.

Description of Major Products and Services

The VBOA promulgates regulations that establish entry requirements, including education, examination and licensure, which are essential in determining whether an individual is minimally competent to practice as a CPA in Virginia.

The VBOA establishes requirements for the licensure of CPA firms.

The VBOA promulgates regulations in accordance with the Administrative Process Act.

The VBOA levies and collects fees for the issuance, renewal or reinstatement of Virginia licenses (and special assessments) that are sufficient to cover all expenses of the administration and operation of the VBOA.

The VBOA initiates or receives complaints concerning CPAs or those that claim to be a CPA, and takes disciplinary action if warranted (to include revoking, suspending or refusing to reinstate a Virginia license, or to assess fines).

The VBOA establishes requirements for peer review and CPE requirements as a condition for issuance, renewal or reinstatement of a Virginia license.

The VBOA develops policy for agency operation.

Education/examination assesses education and other qualifications for eligibility to take the CPA exam. Licensing determines eligibility to be licensed as a CPA or as a CPA firm.

Enforcement receives, investigates and adjudicates complaints regarding the professional practice by CPAs and CPA firms, and those claiming to be CPAs.

CPE compliance administers the CPE compliance reviews.

Administration prepares budgets, financial statements, and reports; procures goods and services; provides personnel/payroll services; provides fiscal services; manages information security technology development and maintenance; manages board administration, strategic planning, continuity planning, public relations, management analysis, and legislative and regulatory programs.

Anticipated Changes

The VBOA will continue to focus on maximizing internal and application service efficiencies to enhance service delivery to our customers including website functionality and user friendly application screens.

Factors Impacting

The current national economic conditions may impact the CPA community. The VBOA is 100% nongeneral funded (financially dependent on fees charged to applicants and licensees). The trend in the number of CPA exam applicants and licensees directly impacts revenue collection.

Products and Services

Description of Major Products and Services

The VBOA promulgates regulations that establish entry requirements, including education, examination, and licensure, which are essential in determining whether an individual is minimally competent to practice as a CPA in Virginia.

The VBOA establishes requirements for the registration of CPA firms.

The VBOA promulgates regulations in accordance with the Administrative Process Act.

The VBOA levies and collects fees for the issuance, renewal or reinstatement of Virginia licenses (and special assessments) that are sufficient to

cover all expenses of the administration and operation of the Board.

The VBOA initiates or receives complaints concerning CPAs or those that claim to be a CPA, and takes disciplinary action if warranted (to include revoking, suspending or refusing to reinstate a Virginia license, or to assess fines).

The VBOA establishes requirements for peer review and continuing professional education (CPE) requirements as a condition for issuance, renewal or reinstatement of a Virginia license.

The VBOA develops policy for Board operation.

Education/examination - assesses education and other qualifications for eligibility to take the CPA exam.

Licensing - determines eligibility to be licensed as a CPA or registered as a CPA firm.

Enforcement - receives, investigates and adjudicates complaints regarding the professional practice by CPAs and CPA firms (and those claiming to be CPAs).

CPE and peer review compliance - administers the CPE and Peer Review compliance reviews.

Administration - prepares budgets, financial statements, and reports; procures goods and services; provides personnel/payroll services; provides fiscal services; manages information security technology development and maintenance; manages board administration, strategic planning, continuity planning, public relations, management analysis, and legislative and regulatory programs.

Products / Services					
Product / Service	Statutory Authority	Regulatory Authority	Required Or Discretionary	GF	NGF
The VBOA promulgates regulations that establish entry requirements, including education, examination, and licensure, which are essential in determining whether an individual is minimally competent to practice as a CPA in Virginia.	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General Powers and duties of the Board, §54.1-4409.1. Licensing requirements for persons, §54.1-4409.2. How a person may obtain a Virginia license.	18VAC5-22-70. Education, 18VAC5-22-80. Examination, 18VAC5-22-100. Experience.	Required	0	83,940
The VBOA establishes requirements for the registration of CPA firms.	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General Powers and duties of the Board, §54.1-4412.1. Licensing requirements for firms.	18VAC5-22-30. Determining Whether Persons or Entities to Whom Communications Are Made, or for Whom Services Are Provided, Are Located in Virginia.	Required	0	83,940
The VBOA levies and collects fees for the issuance, renewal or reinstatement of Virginia licenses (and special assessments) that are sufficient to cover all expenses of the administration and operation of the Board.	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General powers and duties of the Board, §54.1-4418. Recovery of Cost after grant of formal fact-finding.	18VAC5-22-20. Fees, 18VAC5-22-180. Issuance, Renewal, and Reinstatement of Licenses.	Required	0	149,603
The VBOA initiates or receives complaints concerning CPAs or those that claim to be a CPA, and takes disciplinary action if warranted (to include revoking, suspending or refusing to reinstate a Virginia license, or to assess fines).	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General powers and duties of the Board, §54.1-4407. Enforcement of laws by the Executive Director or investigators; authority of investigators appointed by the Executive Director, §54.1-4413.4. Penalties, §54.1-4414.4. Prohibited acts.		Required	0	115,461

The VBOA establishes requirements for peer review and continuing professional education (CPE) requirements as a condition for issuance, renewal or reinstatement of a Virginia license.	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General Powers and duties of the Board, §54.1-4409.1. Licensing requirements for persons.	18VAC5-22-90. Continuing Professional Education, 18VAC5-22-140. Persons Who Release or Authorize the Release of Reports, 18VAC5-22-150. Monitoring Program and Peer Review.	Required	0	83,940
The VBOA assesses education and other qualifications for eligibility to take the CPA exam.	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General Powers and duties of the Board, §54.1-4409.2. How a person may obtain a Virginia license.	18VAC5-22-70. Education, 18VAC5-22-60. Determining Whether a College or University Is an Accredited Institution.	Required	0	67,827
The VBOA determines eligibility to be licensed as a CPA or registered as a CPA firm.	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General Powers and duties of the Board, §54.1-4412.1. Licensing requirements for firms.	18VAC5-22-100. Experience, 18VAC5-22-120. Supervision of Firm Personnel, 18VAC5-22-130. Owners of Firms Who Are Not Licensees.	Required	0	67,827
The VBOA receives, investigates and adjudicates complaints regarding the professional practice by CPAs and CPA firms (and those claiming to be CPAs).	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General Powers and duties of the Board, §54.1-4413.3. Standards of conduct and practice, §54.1-4414.4. Prohibited acts.		Required	0	115,461
The VBOA administers CPE reviews and Peer Review requirements.	§54.1-4402. Board; membership; qualifications; powers and duties, §54.1-4403. General Powers and duties of the Board, §54.1-4409.1. Licensing requirements for persons, §54.1-4407. Enforcement of laws by the Executive Director or investigators; authority of investigators appointed by the Executive Director.	18VAC5-22-90. Continuing Professional Education, 18VAC5-22-140. Persons Who Release or Authorize the Release of Reports, 18VAC5-22-150. Monitoring Program and Peer Review.	Required	0	85,874

Anticipated Changes

The VBOA will continue to focus on maximizing internal and application service efficiencies to enhance service delivery to our customers (including website functionality and user friendly application screens).

Factors Impacting

The current national economic conditions may impact the CPA community. The VBOA is 100% non-general funded (financially dependent on fees charged to applicants and licensees). The trend in the number of CPA exam applicants and licensees directly impacts revenue collection.

The impact of mobility will affect the number of licensees in Virginia. Currently 50 of the 55 jurisdictions now allow licensed CPAs to practice in their respective jurisdiction if the reciprocal jurisdiction has been determined to be substantially equivalent.

The Administrative Process Act has an impact on both the adjudication of complaint cases and promulgation of regulations.

The frequent changes in the Information Systems technology arena, including increased costs, could impact agency operations and services.

Financial Overview

The Virginia Board of Accountancy is one-hundred (100) percent non-general funded (financially dependent on fees charged to applicants and licensees). Rising or new costs, coupled with no fee increase for more than 22 years, have led VBOA to increase fees effective January 1, 2013. This fee increase ensures that financial resources are available to accomplish the agency's ongoing goals and objectives.

Biennial Budget

	2019 General Fund	2019 Nongeneral Fund	2020 General Fund	2020 Nongeneral Fund
Initial Appropriation for the Biennium	0	2,476,080	0	2,104,195
Changes to Initial Appropriation	0	0	0	0

Supporting Documents

Title **File Type**